

**IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF GEORGIA  
ATLANTA DIVISION**

FAIR FIGHT ACTION, INC; CARE IN  
ACTION, INC; EBENEZER BAPTIST  
CHURCH OF ATLANTA, GEORGIA, INC.;  
BACONTON MISSIONARY BAPTIST  
CHURCH, INC; VIRGINIA-HIGHLAND  
CHURCH, INC.; and THE SIXTH  
EPISCOPAL DISTRICT, INC.,

*Plaintiffs,*

v.

BRAD RAFFENSPERGER, in his official  
capacity as Secretary of State of the State of  
Georgia; REBECCA N. SULLIVAN, SARAH  
TINDALL GHAZAL, MATTHEW  
MASHBURN, and ANH LE, in their official  
capacities as members of the STATE  
ELECTION BOARD; and STATE ELECTION  
BOARD,

*Defendants.*

Civil Action Number  
1:18-cv-05391-SCJ

**A CONFERENCE IS  
SCHEDULED FOR  
FEBRUARY 4, 2022**

**CORRECTED CONSOLIDATED PRETRIAL ORDER**

1.

There are no motions or other matters pending for consideration by the court except as noted:

**By Plaintiffs:** Plaintiffs reserve the right to file Motions in Limine prior to trial.

**By Defendants:** There are no motions currently pending before the Court. Defendants reserve the right to move or otherwise seek relief from this Court in conjunction with the Parties' ongoing pretrial discovery. Defendants further reserve the right to file Motions in Limine prior to trial.

2.

All discovery has been completed, unless otherwise noted, and the court will not consider any further motions to compel discovery. Provided there is no resulting delay in readiness for trial, the parties shall, however, be permitted to take the depositions of any persons for the preservation of evidence and for use at trial.

**By Plaintiffs:** Limited discovery related to post-2018 election events is proceeding as outlined in the Court's November 30, 2021, Order.

**By Defendants:** Discovery remains ongoing in this case. Plaintiffs have submitted supplemental expert reports of Drs. Jones and Minnite and indicated they intend to file supplemental expert reports of Dr. Mayer and Mr. Kennedy. Plaintiffs have also identified forty (40) new fact witnesses, and Defendants plan to depose no more than twenty-five (25) of the new fact witnesses that were not identified during the course of discovery. The Parties have been ordered to file weekly status reports regarding the ongoing discovery, the first of which were filed on December 10, 2021.

As of the date of this consolidated proposed pretrial order, the following deadlines have been set per the Order at Doc. No. [641] regarding the Parties' ongoing discovery:

- December 15, 2021: Deadline for Plaintiffs to submit the supplemental expert reports, if any, of Dr. Mayer and Mr. Kennedy.
- December 17, 2021: Deadline for Defendants to notify Plaintiffs whether they intend to depose Drs. Jones and/or Minnite.
- January 7, 2022: Deadline for depositions of Plaintiffs' newly identified fact witnesses to be completed.

- January 14, 2022: Deadline for Defendants to identify any new witnesses for trial.
- January 21, 2022: Deadline for all new depositions to be completed.
- January 27, 2022: Deadline for all amendments to the consolidated pretrial order.
- February 4, 2022: Final Pretrial Conference with the Court.
- February 7, 2022: Trial begins.

In light of the ongoing discovery in this case, Defendants specifically reserve all rights to object, move, or otherwise seek relief from the Court regarding as may be necessary before trial.

3.

Unless otherwise noted, the names of the parties as shown in the caption to this Order and the capacity in which they appear are correct and complete, and there is no question by any party as to the misjoinder or non-joinder of any party.

**Plaintiffs' Statements:** There are no remaining issues regarding the names of the parties and joinder.

**Defendants' Statements:** The Parties are properly named in the caption of this Order. To the extent that Plaintiffs continue to seek any equitable or injunctive relief regarding the action(s) of counties, Defendants maintain that such must be joined in this action.

4.

Unless otherwise noted, there is no question as to the jurisdiction of the court; jurisdiction is based upon the following code sections.

**Plaintiffs' Statement:**

There is no question about the Court's jurisdiction, which is based on the following statutes:

**Count I:** [28 U.S.C. § 1331](#), [42 U.S.C. § 1983](#), [42 U.S.C. § 1988\(a\)](#), [28 U.S.C. § 2201](#), [28 U.S.C. § 2202](#).

**Count II:** [28 U.S.C. § 1331](#), [42 U.S.C. § 1983](#), [42 U.S.C. § 1988\(a\)](#), [28 U.S.C. § 2201](#), [28 U.S.C. § 2202](#).

**Count III:** [28 U.S.C. § 1331](#), [42 U.S.C. § 1983](#), [42 U.S.C. § 1988\(a\)](#), [28 U.S.C. § 2201](#), [28 U.S.C. § 2202](#).

**Count V:** [52 U.S.C. § 10301](#), [28 U.S.C. § 2201](#), [28 U.S.C. § 2202](#).

**Defendants' Statement:**

Plaintiffs' claims are brought under the following amendments to the United States Constitution and the Voting Rights Act of 1965. Defendants state that the Court lacks jurisdiction over Plaintiffs' claims, in whole or in part, because of mootness and/or because Plaintiffs lack standing to bring the claims that remain at issue after summary judgment. Defendants plan to raise these issues at trial.

- Count I – Fundamental Right to Vote under the First and Fourteenth Amendments of the U.S. Constitution.
- Count II – Ban on Racial Discrimination in Voting under the Fifteenth Amendment of the U.S. Constitution.
- Count III – Equal Protection under the Fourteenth Amendment of the U.S. Constitution.
- Count V – Section 2 of the Voting Rights Act of 1965, [52 U.S.C. § 10301](#).

5.

The following individually named attorneys are hereby designated as lead counsel for the parties:

**Plaintiffs:**

Allegra J. Lawrence  
Georgia Bar No. 439797  
LAWRENCE & BUNDY LLC  
1180 West Peachtree Street  
Suite 1650  
Atlanta, GA 30309  
Telephone: (404) 400-3350  
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**Defendants:**

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Georgia Bar No. 047399  
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Vincent Russo  
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Bryan P. Tyson  
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Atlanta, GA 30339

Telephone: 678-336-7249

6.

Normally, the plaintiff is entitled to open and close arguments to the jury. (Refer to LR39.3(B)(2)(b)). State below the reasons, if any, why the plaintiff should not be permitted to open arguments to the jury.

**Plaintiffs' and Defendants' Statement:** This case will not be tried before a jury. Plaintiffs request the opportunity to present opening and closing arguments to the court.

7.

The captioned case shall be tried (\_\_\_\_) to a jury or (**X**) to the court without a jury, or (\_\_\_\_) the right to trial by jury is disputed.

8.

State whether the parties request that the trial to a jury be bifurcated, i.e. that the same jury consider separately issues such as liability and damages. State briefly the reasons why trial should or should not be bifurcated.

**Plaintiffs' and Defendants' Statement:** This case will be tried to the court.

9.

Because this case will be tried to the court, the parties do not request any *voir dire* questions.

10.

Because this case will be tried to the court, the parties do not request any *voir dire* questions.

11.

Because this case will be tried to the court, the parties do not request any *voir dire* questions.

12.

Because this case will be tried to the court, the parties are not requesting any strikes.

13.

State whether there is any pending related litigation. Describe briefly, including style and civil action number.

**Plaintiffs' and Defendants' Statement:** This case is not related to any other pending matter.

14.

Attached hereto as Attachment "C" is plaintiffs' outline of the case which includes a succinct factual summary of plaintiffs' cause of action and which shall be neither argumentative nor recite evidence. All relevant rules, regulations, statutes, ordinances, and illustrative case law creating a specific legal duty relied upon by plaintiffs shall be listed under a separate heading. In negligence cases, each and every act of negligence relied upon shall be separately listed. For each item of damage claimed, plaintiffs shall separately provide the following information: (a) a brief description of the item claimed, for example, pain and suffering; (b) the dollar amount claimed; and (c) a citation to the law, rule, regulation, or any decision authorizing a recovery for that particular item of damage. Items of damage not identified in this manner shall not be recoverable.

15.

Attached hereto as Attachment "D" is defendants' outline of the case which includes a succinct factual summary of all general, special, and affirmative defenses relied upon and which shall be neither argumentative nor recite evidence. All relevant rules, regulations, statutes, ordinances, and illustrative case law relied

upon as creating a defense shall be listed under a separate heading. For any counterclaim, the defendants shall separately provide the following information for each item of damage claimed: (a) a brief description of the item claimed; (b) the dollar amount claimed; and (c) a citation to the law, rule, regulation, or any decision authorizing a recovery for that particular item of damage. Items of damage not identified in this manner shall not be recoverable.

16.

Attached hereto as Attachment “E” are the facts stipulated by the parties. No further evidence will be required as to the facts contained in the stipulation and the stipulation may be read into evidence at the beginning of the trial or at such other time as is appropriate in the trial of the case. It is the duty of counsel to cooperate fully with each other to identify all undisputed facts. A refusal to do so may result in the imposition of sanctions upon the noncooperating counsel.

17.

The legal issues to be tried are as follows:

**By Plaintiffs:**

The legal issues to be tried are as follows:

- Count I: Whether the verification of voter registration identity pursuant to the Exact Match policy or its application violates the fundamental right to vote guaranteed by the First and Fourteenth Amendments?
- Count I: Whether the verification of registrants’ citizenship status pursuant to the Exact Match policy or its application violates the fundamental right to vote guaranteed by the First and Fourteenth Amendments?
- Count I: Whether the Defendants’ mismanagement of the voter database violates the fundamental right to vote guaranteed by the First and Fourteenth Amendments?
- Count I: Whether the Defendants’ Secretary of State or the State Election Board members’ failures to ensure or obtain uniform and proper practices



for absentee ballot cancellations at the polls violate the fundamental right to vote guaranteed by the First and Fourteenth Amendments?

- Count II: Whether the Exact Match policy or its application violates the ban on racial discrimination in voting guaranteed by the Fifteenth Amendment?
- Count III: Whether the Exact Match policy or its application violates the right to vote on an equal basis regardless of race or color as guaranteed by the Equal Protection Clause of the Fourteenth Amendment?
- Count III: Whether the Exact Match policy or its application violates the right of naturalized citizens to vote on an equal basis as native-born citizens as guaranteed by the Equal Protection Clause of the Fourteenth Amendment?
- Count III: Whether the lack of statewide uniformity in the application of the Exact Match policy violates the Equal Protection Clause of the Fourteenth Amendment?
- Count III: Whether the lack of statewide uniformity in the treatment of absentee ballot cancellations violates the Equal Protection Clause of the Fourteenth Amendment?
- Count V: Whether the Exact Match policy or its application violates Section 2 of the Voting Rights Act?

**By Defendants:**

The legal issues to be tried are as follows:

1. Whether Plaintiffs have suffered any particularized injuries so as to confer standing to bring their claims against Defendants, and if so, whether those particularized injuries are traceable to and redressable by the Defendants.
2. Whether Plaintiffs' allegations constitute generalized grievances regarding election administration and not actionable burden(s) on the right to vote.

3. Whether Plaintiffs' allegation that Defendants do not maintain accurate voter rolls identifies an act or policy of the State that imposes systemic or otherwise widespread burden(s), or burdens that are of a material character and magnitude on Georgians' right to vote as established by the First and Fourteenth Amendments to the Constitution of the United States.
4. Whether the State has a sufficiently important interest in its current method(s) of maintaining voter lists to overcome any purported burdens imposed on Georgia voters due to purported inaccurate data.
5. Whether Plaintiffs' allegation that Defendants fail to train local election superintendents regarding absentee ballot cancellations constitutes an act or policy of the state that imposes systemic or otherwise widespread burden(s), or burdens that are of a material character and magnitude on Georgians' right to vote as established by the First and Fourteenth Amendments to the Constitution of the United States.
6. Whether the State has a sufficiently important interest in its current training model(s) to overcome any purported burdens imposed on Georgia voters due to training on addressing the situation where a voter requests an absentee ballot but appears to vote in person (either early or on Election Day).
7. Whether the State of Georgia has violated the First, Fourteenth, and/or Fifteenth Amendments of the United States Constitution, and or Section 2 of the Voting Rights Act of 1965, by virtue of its implementation of verification procedures required by the Help America Vote Act ("HAVA").

18.

Attached hereto as Attachment "F-1" for the plaintiffs and Attachment "F-2" for the defendants is a list of all the witnesses and their addresses for each party. The list must designate the witnesses whom the party will have present at trial and those witnesses whom the party may have present at trial. Expert (any witness who might express an opinion under Rule 702), impeachment, and rebuttal witnesses whose use as a witness can be reasonably anticipated must be included. Each party shall also attach to the list a reasonable specific summary of the expected testimony of each expert witness.

All of the other parties may rely upon a representation by a designated party that a witness will be present unless notice to the contrary is given fourteen (14) days prior to trial to allow the other party(s) to subpoena the witness or to obtain the witness' testimony by other means.

Witnesses who are not included on the witness list (including expert, impeachment and rebuttal witnesses whose use should have been reasonably anticipated) will not be permitted to testify, unless expressly authorized by court order based upon a showing that the failure to comply was justified.

**By Plaintiffs:** Plaintiffs look forward to exploring with the Court and Defendants ways to streamline the presentation of voter evidence.

**By Defendants:** Defendants reserve the right to supplement or amend their witness list as necessary in light of the ongoing discovery in this case and in accordance with paragraphs 6 and 14 of the Court's November 30, 2021, Order. Doc. No. [641].

19.

Attached hereto as Attachment "G-1" for the plaintiffs and Attachment "G-2" for the defendants are the typed lists of all documentary and physical evidence that will be tendered at trial. Learned treatises which are expected to be used at trial shall not be admitted as exhibits. Counsel are required, however, to identify all such treatises under a separate heading on the party's exhibit list.

Each party's exhibits shall be numbered serially, beginning with 1, and without the inclusion of any alphabetical or numerical subparts. Adequate space must be left on the left margin of each party's exhibit list for court stamping purposes. A courtesy copy of each party's list must be submitted for use by the judge.

Prior to trial, counsel shall mark the exhibits as numbered on the attached lists by affixing numbered yellow stickers to plaintiff's exhibits, numbered blue stickers to defendant's exhibits, and numbered white stickers to joint exhibits. When there are multiple plaintiffs or defendants, the surname of the particular plaintiff or defendant shall be shown above the number on the stickers for that party's exhibits.

Specific objections to another party's exhibits must be typed on a separate page and must be attached to the exhibit list of the party against whom the objections are raised. Objections as to authenticity, privilege, competency, and, to the extent possible, relevancy of the exhibits shall be included. Any listed document to which an objection is not raised shall be deemed to have been stipulated as to authenticity by the parties and shall be admitted at trial without further proof of authenticity.

Unless otherwise noted, copies rather than originals of documentary evidence may be used at trial. Documentary or physical exhibits may not be submitted by counsel after filing of the pretrial order, except upon consent of all the parties or permission of the court. Exhibits so admitted must be numbered, inspected by counsel, and marked with stickers prior to trial.

Counsel shall familiarize themselves with all exhibits (and the numbering thereof) prior to trial. Counsel will not be afforded time during trial to examine exhibits that are or should have been listed.

**By Plaintiffs:** Plaintiffs' exhibit list filed herewith identifies Plaintiffs' additional exhibits 1820 – 1856, the majority of which are from Defendants' December 10, 2021, production of Official Election Bulletins. Plaintiffs will distribute exhibits 1820 – 1856 to Defendants as of December 15, 2021, and Plaintiffs propose that Defendants provide their response to Plaintiffs Exhibits 1820 – 1856 as an amendment to the Pretrial Order as contemplated by the Court's November 30, 2021, Order.

Plaintiffs reserve the right to further supplement and amend their exhibit list to identify exhibits from additional productions made according to the Court's November 30, 2021, scheduling order, including but not limited to exhibits from Defendants' December 14, 2021, production of eNet files.

**By Defendants:** Defendants reserve the right to supplement or amend their exhibit list as necessary in light of the ongoing discovery in this case and in accordance with paragraph 14 of the Court's November 30, 2021, Order. Doc. No. [641].

20.

The following designated portions of the testimony of the persons listed below may be introduced by deposition:

**By Plaintiffs:** Due to the length of Plaintiffs' designations, Plaintiffs have attached hereto as Attachment "I" the designated portions of testimony that may be introduced by deposition. Plaintiffs will provide to Defendants a copy of Plaintiffs' designations via Excel workbook to facilitate Defendants' response.

Any objections to the depositions of the foregoing persons or to any questions or answers in the depositions shall be filed in writing no later than the day the case is first scheduled for trial. Objections not perfected in this manner will be deemed waived or abandoned. All depositions shall be reviewed by counsel and all extraneous and unnecessary matter, including non-essential colloquy of counsel, shall be deleted. Depositions, whether preserved by stenographic means or videotape, shall not go out with the jury.

21.

Attached hereto as Attachment "H-2" for the defendants are any trial briefs which counsel may wish to file containing citations to legal authority concerning evidentiary questions and any other legal issues which counsel anticipate will arise during the trial of the case.

**By Plaintiffs:** Plaintiffs are not submitting a trial brief at this time because they believe the Court is well-familiar with the issues in this extensively briefed case. Plaintiffs reserve the right to submit briefing on issues that may arise as the Parties approach and conduct the trial of this case.

**By Defendants:** Defendants reserve the right to supplement or amend their trial brief as necessary in light of the ongoing discovery in this case and in accordance with paragraph 14 of the Court's November 30, 2021, Order. Doc. No. [641].

22.

Because this case will not be tried to a jury, the parties do not intend to submit requests for charge.

23.

Because this case will not be tried to a jury, the parties are not proposing a special verdict form.

24.

Unless otherwise authorized by the court, arguments in all jury cases shall be limited to one-half hour for each side. Should any party desire any additional time for argument, the request should be noted (and explained) herein.

**Plaintiffs' Statements:** Given the complexity of the issues involved in this case, Plaintiffs request that opening and closing arguments be limited to one hour for each side.

**Defendants' Statements:** Defendants agree that the complexity of the issues involved in this case, combined with the novel legal theories at issue, warrant extending the typical time for opening and closing argument from thirty (30) minutes per side to sixty (60) minutes per side.

25.

If the case is designated for trial to the court without a jury, counsel are directed to submit proposed finding of fact and conclusions of law no later than the opening of trial.

26.

Pursuant to LR 16.3, lead counsel and persons possessing settlement authority to bind the parties met in person on \_\_\_\_\_, 20\_\_\_\_, to discuss in good faith the possibility of settlement of this case. The court (\_\_\_\_) has or (\_\_\_\_) has not discussed settlement of this case with counsel. It appears at this time that there is:

- (\_\_\_\_) A good possibility of settlement.
- (\_\_\_\_) Some possibility of settlement.
- (\_\_\_\_) Little possibility of settlement.
- (\_\_\_\_) No possibility of settlement.

27.

Unless otherwise noted, the court will not consider this case for a special setting, and it will be scheduled by the clerk in accordance with the normal practice of the court.

28.

The plaintiffs estimate that they will require eight (8) days to present their evidence. The defendants estimate that they will require four (4) days to present their evidence. It is estimated that the total trial time is twelve (12) days.

29.

IT IS HEREBY ORDERED that the above constitutes the pretrial order for the above captioned case approved by the court after conference with the parties.

IT IS FURTHER ORDERED that the foregoing, including the attachments thereto, constitutes the pretrial order in the above case and that it supersedes the pleadings which are hereby amended to conform hereto and that this pretrial order shall not be amended except by Order of the court to prevent manifest injustice. Any attempt to reserve a right to amend or add to any part of the pretrial order after the pretrial order has been filed shall be invalid and of no effect and shall not be binding upon any party or the court, unless specifically authorized in writing by the court. \*

IT IS SO ORDERED this 21st day of December, 2021.

s/Steve C. Jones

**HONORABLE STEVE C. JONES**  
**UNITED STATES DISTRICT JUDGE**

*\*All attachments referenced herein can be found on CM/ECF at Doc. No. [658] and are incorporated by reference.*

Each of the undersigned counsel for the parties hereby consents to entry of the foregoing pretrial order, which has been prepared in accordance with the form pretrial order adopted by this court.

/s/ Allegra J. Lawrence  
Counsel for Plaintiff

/s/ Josh Belinfante  
Counsel for Defendant